Equality Analysis Form

1. Introduction

1.1 Purpose of Equality Analysis

The council has an important role in creating a fair society through the services we provide, the people we employ and the money we spend. Equality is integral to everything the council does. We are committed to making Croydon a stronger, fairer borough where no community or individual is held back.

Undertaking an Equality Analysis helps to determine whether a proposed change will have a positive, negative, or no impact on groups that share a protected characteristic. Conclusions drawn from Equality Analyses helps us to better understand the needs of all our communities, enable us to target services and budgets more effectively and also helps us to comply with the Equality Act 2010.

An equality analysis must be completed as early as possible during the planning stages of any proposed change to ensure information gained from the process is incorporated in any decisions made.

In practice, the term 'proposed change' broadly covers the following:-

- Policies, strategies and plans;
- Projects and programmes;
- Commissioning (including re-commissioning and de-commissioning);
- Service review:
- Budget allocation/analysis;
- Staff restructures (including outsourcing);
- · Business transformation programmes;
- Organisational change programmes;
- Processes (for example thresholds, eligibility, entitlements, and access criteria.

2. Proposed change

Directorate	Resources
Title of proposed change	Council Tax Support Recipients
Name of Officer carrying out Equality Analysis	

2.1 Purpose of proposed change (see 1.1 above for examples of proposed changes)

Briefly summarise the proposed change and why it is being considered/anticipated outcomes. What is meant to achieve and how is it seeking to achieve this? Please also state if it is an amendment to an existing arrangement or a new proposal.

The council has ceased recovery for residents in receipt of council tax support, this change looks to revert that decision and commence recovery of unpaid council tax.

3. Impact of the proposed change

Important Note: It is necessary to determine how each of the protected groups could be impacted by the proposed change. Who benefits and how (and who, therefore doesn't and why?) Summarise any positive impacts or benefits, any negative impacts and any neutral impacts and the evidence you have taken into account to reach this conclusion. Be aware that there may be positive, negative and neutral impacts within each characteristic.

Where an impact is unknown, state so. If there is insufficient information or evidence to reach a decision you will need to gather appropriate quantitative and qualitative information from a range of sources e.g. Croydon Observatory a useful source of information such as Borough Strategies and Plans, Borough and Ward Profiles, Joint Strategic Health Needs Assessments http://www.croydonobservatory.org/ Other sources include performance monitoring reports, complaints, survey data, audit reports, inspection reports, national research and feedback gained through engagement with service users, voluntary and community organisations and contractors.

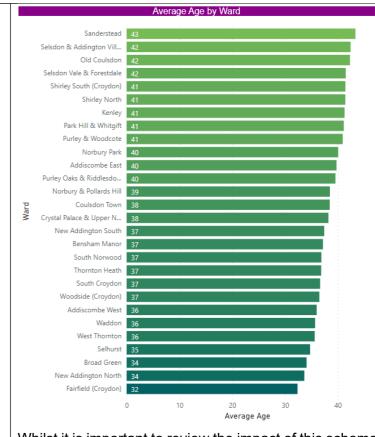
3.1 Deciding whether the potential impact is positive or negative

Table 1 - Positive/Negative impact

For each protected characteristic group show whether the impact of the proposed change on service users and/or staff is positive or negative by briefly outlining the nature of the impact in the appropriate column. If it is decided that analysis is not relevant to some groups, this should be recorded and explained. In all circumstances you should list the source of the evidence used to make this judgement where possible.

Protected characteristic group(s)	Positive impact	Negative impact	Source of evidence

No positive of negative impacts for this scheme based on age — all residents over the age of 18 may be liable to pay council tax and therefore may be in arrears. Other than being over the age of 18 the DOB of residents is not stored in the council tax system.	None identified that negatively impact this group.	According to the 2021 census, the split of ages across all wards in Croydon are somewhat comparable with each other. An outlier to note is Fairfield has a considerably lower average age that the reset of the borough's wards. Age Group by Ward Age Group by Wa
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Whilst it is important to review the impact of this scheme across all ages the most important factor to entitlement is having a council tax liability..

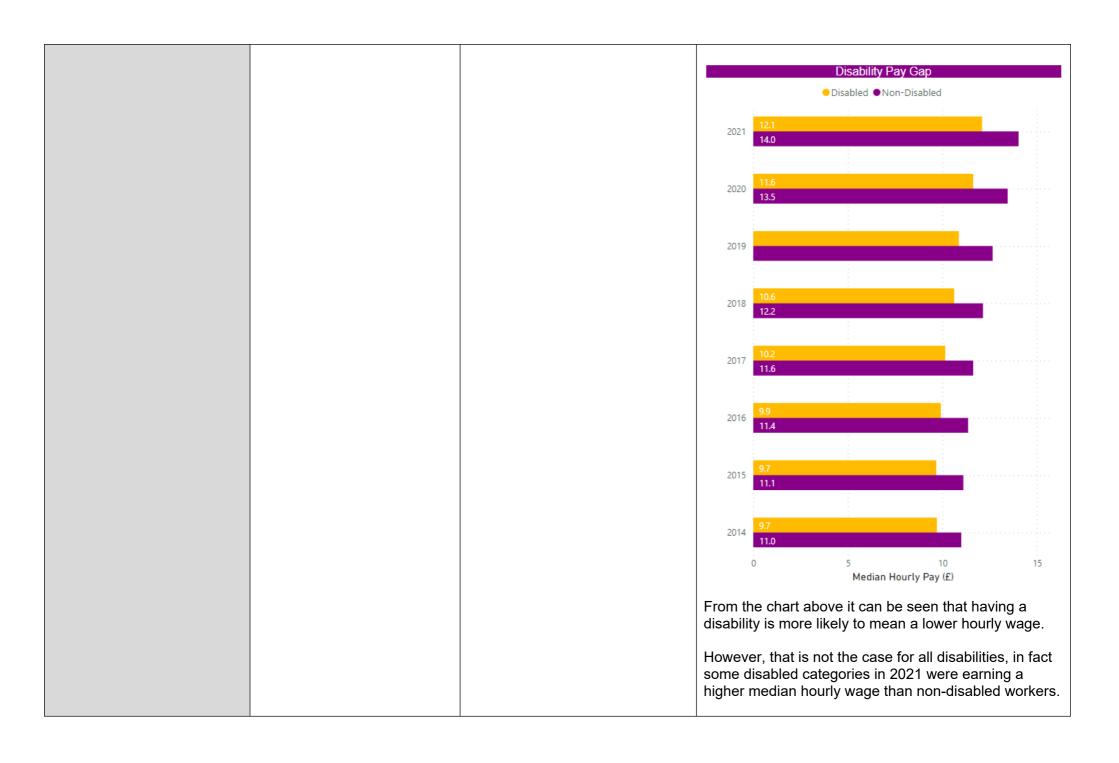
Earnings by age

Whilst it is difficult to obtain data on Croydon specifically there are datasets available from the ONS which review earnings by age at a higher level.

From the below it is shown that in London and in the South East in full-time employment lower income ages are 18 to 29.

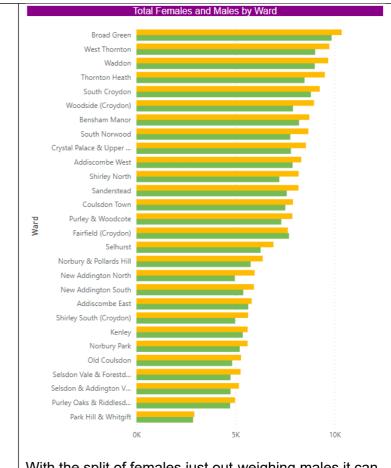
			Median Salary by Age
			Area ●London ●South East
			800
			Me dian (£)
			200
			Age 18-21 Age 22-29 Age 30-39 Age 40-49 Age 50-59 Age 60+ Sources
			Earnings and hours worked, UK region by age group -
			Office for National Statistics (ons.gov.uk)
			Age by single year - Office for National Statistics (ons.gov.uk)
Disability	As noted it is possible that disabled residents are in receipt of more support and therefore less likely to	None identified that negatively impact this group.	The ONS Census 2021 states that 14.8% of Croydon residents are disabled, a population of 390k would put the disabled population at approximately 58k.
	have high arrears.		Based on our current Council Tax Support caseload 31% (8.3k) of all our claims are identified as claims where either than claimant or partner as disabled.

Compared the base of Croydon's disabled population this is 14.4% of all disabled residents in receipt of CTS - which would mean they may automatically qualify for support based on their income. Disability ● Day-to-day activities limited a little ● Day-to-day activities limited a lot 8.80% of Croydon Average Health 47.90% 40% 34.50% % of Croydon 12.70% 3.80% 1.20% 0% Very good Good health Fair health Bad health Very bad health health Health Status From the above it is noted that most of Croydon, 95.1% consider themselves to be in Fair Health or better.



			Disability Pay Gap	
			●Sum of Median Pay (£) ● Median Non-Disabled Pay (£)	
			Difficulty in hearing Difficulty in seeing Ordition or not disclosed on diston or not disclosed on disconditions and neck repoblers or disabilities ord discultion problems ord discultion pr	
			It would appear from the above that some disabilities do not impact on earnings potential however, this scheme makes no distinction between disabilities. Deing disabled, regardless of disability type will entitle a resident to be assessed based on the higher rate of maximum income.	
Sex	None identified that positively impact this group.	None identified that negatively impact this group.	Croydon is split 52% female and 48% male according to the ONS Census from 2021. As shown below, broken down by ward, every ward in Croydon has a higher population of females than males with exception to Fairfield.	



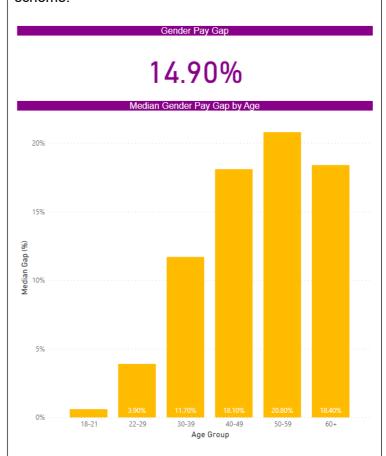


With the split of females just out-weighing males it can be determined that so far these equal impact to males and females as this scheme places no weight or eligibility criteria on sex.

However, when reviewing the elements of the scheme that do have criteria set against them, income, it is known from the data below (ONS Gender Pay Gap 2022) that males will be sooner excluded that females due to males receiving higher levels of renumeration when compared to females in the same field.

This is further confirmed when looking at age of males and females as well.

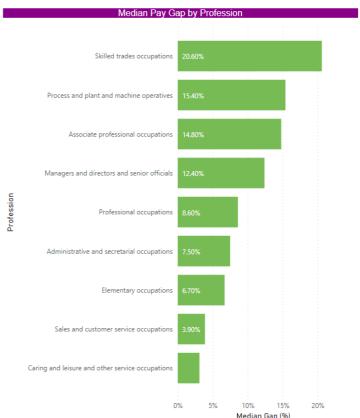
This first metric and chart shows that males are earning 14.9% more income for the same employment as women. When looked at by age it is clear to see that females under 30 are paid closer to 4% less than males and females over 40 are paid closed to 20% less than males. Based on this is it could be said that employed males over 40 are likely to be earning more than females and therefore sooner excluded from this scheme.



However, if looking at the pay gap on an occupation bases rather than an age basis there are certain professions where the gap is reduced to nil, such as retail work and bar work. The chart below shows that

employee is male. Median Pay Gap by Profession Skilled trades occupations Process and plant and machine operatives Associate professional occupations Managers and directors and senior officials Professional occupations Administrative and secretarial occupations Elementary occupations Sales and customer service occupations Caring and leisure and other service occupations Median Gap (%) higher rate to females to males.

occupations like skilled trades and process/plan and machine operators are paid 15-20% more if the

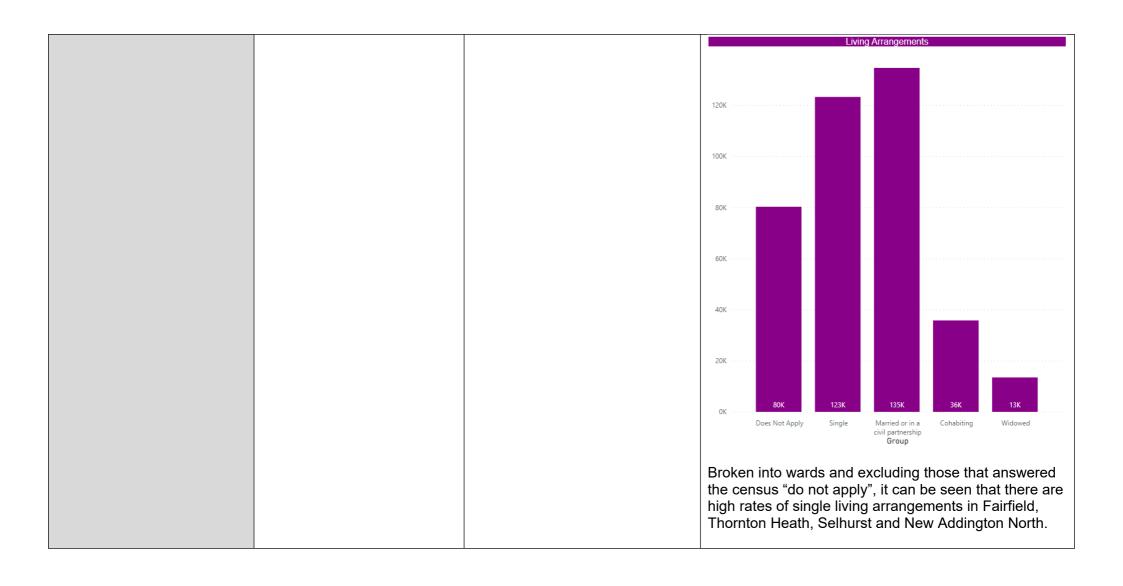


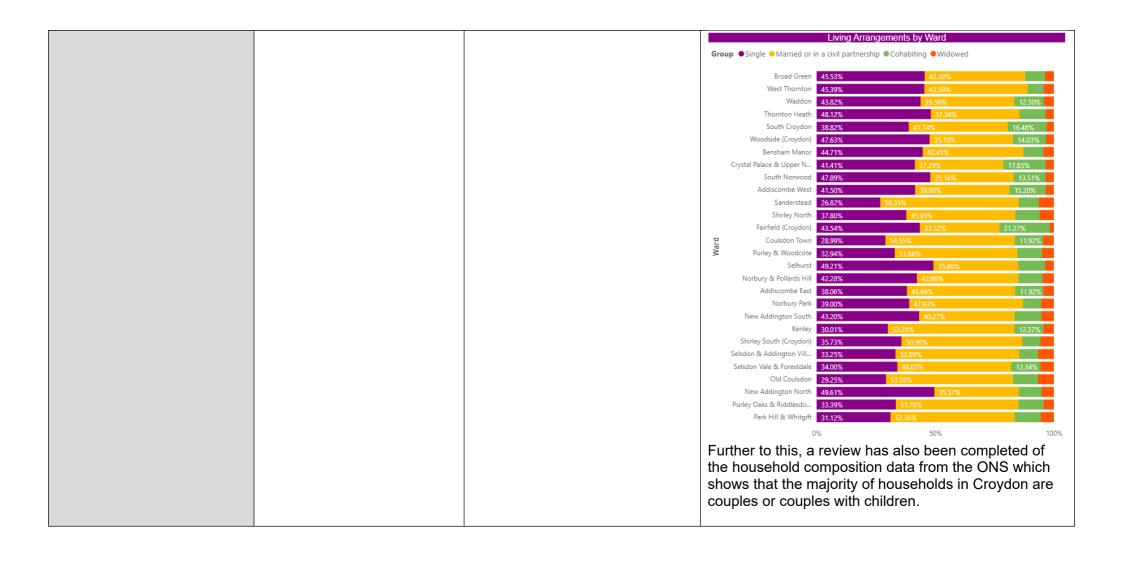
The ONS data does go on to confirm that there are certain occupations such as medical secretaries, information technology trainer, chartered surveyors and dancers or choreographers which are paid at a

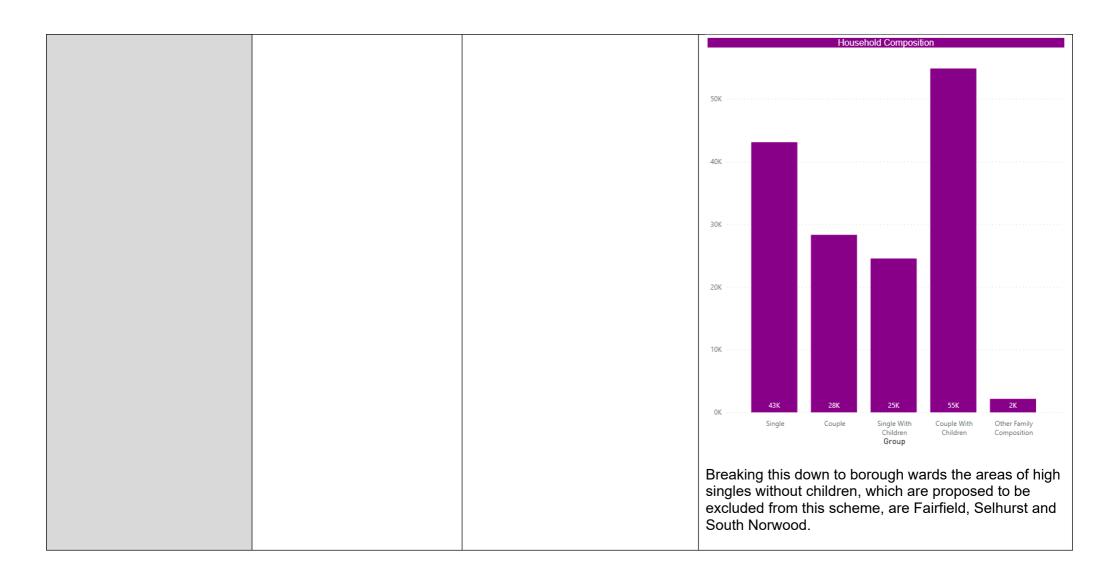
Looking at household composition would also need to be considered to balance income limits fairly. For example, a "male-female" household would have equal income opportunity to other "male-female" households. "Male-male" households would have higher income

			opportunity than "male-female" and "female-female" households.
Gender Reassignment	None identified that positively impact this group.	None identified that negatively impact this group.	Croydon's available data for Gender Reassignment comes only from the ONS Census 2021. From that data 0.89% of Croydon residents identify as a gender different from sex registered at birth. With higher populations in Central Croydon and North Croydon, area to note are Broad Green & Waddon (1.86%), Purely North (1.56%), Selhurst South & West Croydon (1.49%) and Thornton Heath North West (1.48%). This can be seen from the map shown below. Gender Identity Different from Birth O.02% 0.43% 0.82% 1.39% 2.73% 8.12% A further breakdown can be seen from the ONS data of transgender and non-binary groups as well.

			Gender Identity
			1400
			1200
			1000
			800
			600
			400
			0 1420 558 515 165 107
			Gender identity Trans man Trans woman Non-binary All other gender different from sex registered at birth but no specific identity given Gender Identity
			Gender Identity
Marriage or Civil Partnership	 None identified that positively impact this group. 	None identified that negatively impact this group.	The council does not hold data about Marriage or Civil Partnerships for the purposes of administering council tax, however, ONS data is available for the living arrangements of the borough.
			From the below it can be seen that the majority of Croydon residents are married, in civil partnerships or co-habiting.



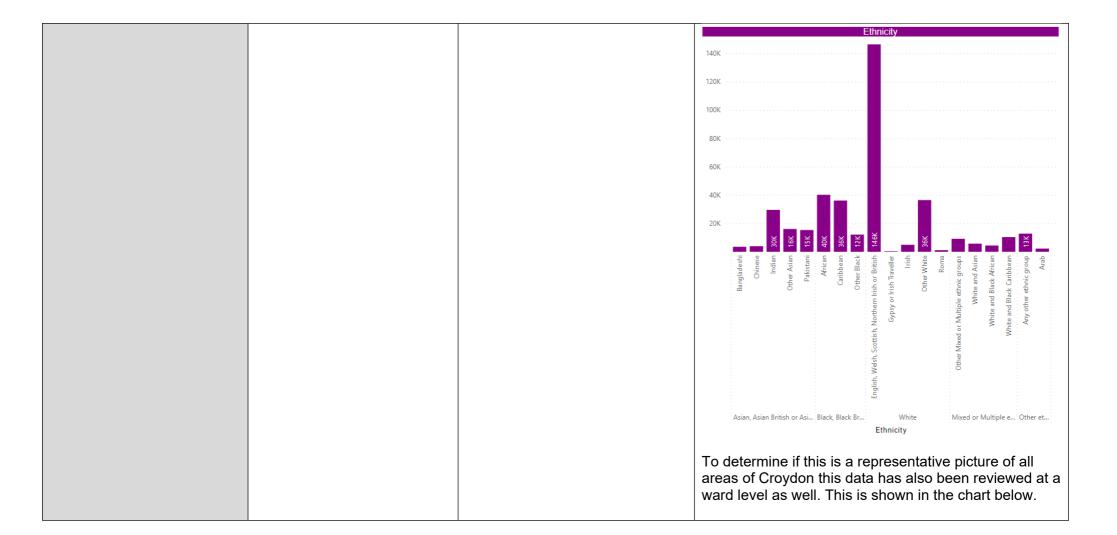


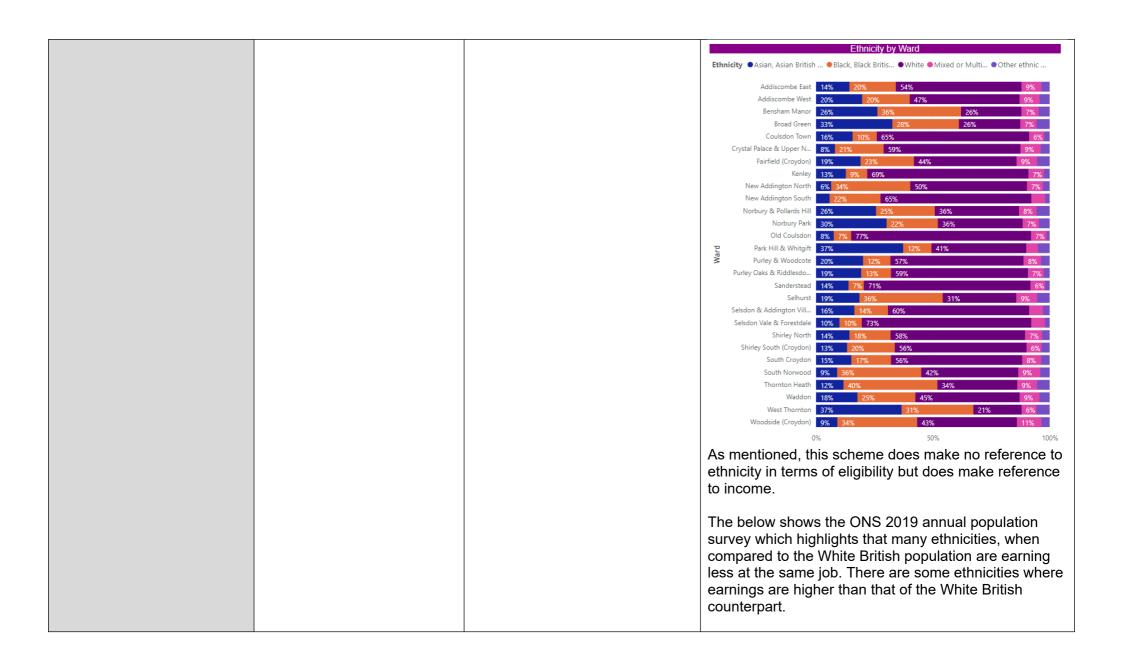


			Household Composition by Ward
			Group ●Single ● Couple ●Single With Children ● Couple With Children
			Addiscombe East 29.21% 21.44% 12.85% 36.50%
			Addiscombe West 32.97% 20.10% 14.78% 32.16%
			Bensham Manor 27.51% 13.19% 18.67% 40.63%
			Broad Green 27.48% 22.03% 39.63%
			Coulsdon Town 20.60% 25.13% 43.42%
			Crystal Palace & Upper N 34.47% 21.14% 15.01% 29.38%
			Fairfield (Croydon) 39.62% 22.30% 12.65% 25.43%
			Kenley 21.05% 26.98% 11.53% 40.43%
			New Addington North 22.27% 30.95% 37.21%
			New Addington South 22.90% 15.76% 22.83% 38.51%
			Norbury & Pollards Hill 26.37% 15.01% 18.22% 40.40%
			Norbury Park 22.50% 18.32% 14.39% 44.79%
			Old Coulsdon 23.85% 25.93% 11.71% 38.51%
			Park Hill & Whitgift 32.86% 23.50% 36.14% Purley & Woodcote 26.80% 23.86% 11.58% 37.76%
			Purley & Woodcote 26.80% 23.86% 11.58% 37.76%
			Purley Oaks & Riddlesdo 24.36% 23.56% 11.75% 40.34%
			Sanderstead 22.22% 27.16% 42.20%
			Selhurst 32.69% 12.13% 22.70% 32.48%
			Selsdon & Addington Vill 21.85% 23.75% 13.23% 41.16%
			Selsdon Vale & Forestdale 31.37% 23.90% 12.43% 32.30%
			Shirley North 26.45% 21.25% 16.00% 36.30%
			Shirley South (Croydon) 19.75% 22.96% 17.20% 40.10%
			South Croydon 33.70% 21.26% 13.55% 31.49%
			South Norwood 36.61% 15.58% 18.53% 29.28%
			Thornton Heath 30.82% 12.72% 20.75% 35.71%
			Waddon 31.84% 14.67% 17.83% 35.67%
			West Thornton 25.61% 20.60% 43.65%
			Woodside (Croydon) 30.03% 15.35% 21.22% 33.40%
			0% 50% 100%
			Originally it looked as though New Addington North would see some exclusion but when looking at the household composition a lot of singles are likely to be included as they are single parent families.
Religion or belief	 None identified that positively impact this group. 	None identified that negatively impact this group.	Croydon does not need to hold religious or belief data for the purposes of administering council tax but must consider the impacts of these groups when making decisions on how it is to administer it. Looking to the ONS Census data for Croydon it can be said that of the 390k respondents 93% provided religious or belief answers.

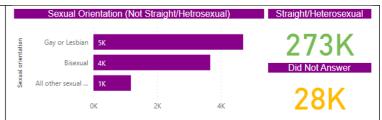
Of those that answered in Croydon 29% have declared they are not religious. Compared with 71% (259k) of residents stating they do hold a religious belief. The chart below shows that breakdown and what religion or belief those that answered follow. SubGroup ● Not Religious ● Religious ● Unknown Not Answered 27K 0.1M 0.4M 150K 50K religion Religion or Belief Breaking this down to specific religions followed in each ward, as the chart above would indicate there is always a strong Christian presence in every ward.

		Living Arrangements	by Ward
		Religion ● Christian ● Buddhist ● Hindu ● Jewish ● Musli	m • Sikh • Other religion
		Addiscombe East 78%	
		Addiscombe West 69%	12% 16%
		Bensham Manor 65%	10% 22%
		Broad Green 59%	17% 22%
		Coulsdon Town 76%	11% 10%
		Crystal Palace & Upper N 81%	12%
		Fairfield (Croydon) 69%	10% 16%
		Kenley 79%	9% 9%
		New Addington North 81%	15%
		New Addington South 87%	9%
		Norbury & Pollards Hill 65%	<mark>7%</mark> 24%
		Norbury Park 59%	9% 28%
		Old Coulsdon 88%	
		Park Hill & Whitgift 52%	27% 16%
		Park Hill & Whitgift 52% Purley & Woodcote 71%	11% 13%
		Purley Oaks & Riddlesdo 74%	11% 12%
		Sanderstead 80%	9% 8%
		Selhurst 71%	<mark>8%</mark> 19%
		Selsdon & Addington Vill 76%	9% 12%
		Selsdon Vale & Forestdale 83%	<mark>6%</mark> 9%
		Shirley North 78%	9% 11%
		Shirley South (Croydon) 76%	<mark>7%</mark> 14%
		South Croydon 76%	9% 12%
		South Norwood 81%	14%
		Thornton Heath 78%	17%
		Waddon 72%	9% 15%
		West Thornton 54%	16% 27%
		Woodside (Croydon) 82%	13%
		0%	50% 100%
Race	 None identified that positively impact this group. 	Croydon is a diverse borough w being represented throughout.	ith many ethnic groups
		The latest data from the ONS rewith the highest number of residuants a few different groups below.	lents is White, which





			Median hourly pay and pay gap, 17 ethnic groups, England and Wales, 2019		
			Pay gap (%)		Hourly pay (£)
			White British	**	£12.49
			Pakistani	16%	£10.55
			White and Black African	15%	£10.57
			Bangladeshi	15%	£10.58
			White and Black Caribbean	13%	£10.92
			Other ethnic group	9%	£11.43
			Black African	8%	£11.50
			Other White	8%	£11.54
			Other Asian background	8%	£11.55
			Other Black / African / Caribbean background	5%	£11.90
			Black Caribbean	496	£12.00
			Arab	293	£12.20
			Other Mixed / multiple ethnic background	0%	£12.50
			White and Asian	-7%	£13.37
			Indian	-16%	£14.43
			Chinese	-23%	£15.38
			White Irish	-41%	£17.55
			Source: Office for Nation	al Statistics - Annual I	Population Survey
				n assumption	the entire population, not has to be made that hal averages.
The Sexual Orientation	 None identified that positively impact this group. 	 None identified that negatively impact this group. 	The ONS Census from 2021 is the available data for Croydon on sexual orientation. From this data a summary of Croydon is as follows:		n.
			rioni ins dala a	a summary Of	Croyuuri is as lullows.



The data available from the ONS does not breakdown by ward but has geographical data at a lower level. That detail is displayed below.



As this scheme does focus on a households income it would be right to review the earning opportunity depending on sexual orientation. However, finding reliable data from government, or nation sources, at the same level of depth that has been applied to gender and ethnicity pay gaps has been difficult for sexual orientation pay gaps.

There are individual companies and organisation that have made assessments of their businesses and published their findings.

For example PwC noted a 20.4% gap in their annual report.

Annual Report 2022 - Inclusion and diversity - PwC UK

There are other reports that have been published globally and in the UK that support this picture that

			gay, lesbian and bi-sexual workers are earning less than their straight counterparts.
Pregnancy or Maternity	 None identified that positively impact this group. 	 None identified that negatively impact this group. 	Unless a resident is claiming Council Tax Support and declares their maternity income the council does not have a way of identifying, or sizing, the number of residents that are pregnant or on maternity.

Important note: You must act to eliminate any potential negative impact which, if it occurred would breach the Equality Act 2010. In some situations this could mean abandoning your proposed change as you may not be able to take action to mitigate all negative impacts.

When you act to reduce any negative impact or maximise any positive impact, you must ensure that this does not create a negative impact on service users and/or staff belonging to groups that share protected characteristics. Please use table 4 to record actions that will be taken to remove or minimise any potential negative impact

3.2 Additional information needed to determine impact of proposed change

Table 2 – Additional information needed to determine impact of proposed change

If you need to undertake further research and data gathering to help determine the likely impact of the proposed change, outline the information needed in this table. Please use the table below to describe any consultation with stakeholders and summarise how it has influenced the proposed change. Please attach evidence or provide link to appropriate data or reports:

Additional information needed and or Consultation Findings	Information source	Date for completion
All research and data is included in the "EQIA Data Pack"	Data pack included	

For guidance and support with consultation and engagement visit https://intranet.croydon.gov.uk/working-croydon/communications/consultation-and-engagement/starting-engagement-or-consultation

3.3 Impact scores

Example

If we are going to reduce parking provision in a particular location, officers will need to assess the equality impact as follows;

- 1. Determine the Likelihood of impact. You can do this by using the key in table 5 as a guide, for the purpose of this example, the likelihood of impact score is 2 (likely to impact)
- 2. Determine the Severity of impact. You can do this by using the key in table 5 as a guide, for the purpose of this example, the Severity of impact score is also 2 (likely to impact)
- 3. Calculate the equality impact score using table 4 below and the formula **Likelihood x Severity** and record it in table 5, for the purpose of this example **Likelihood** (2) x **Severity** (2) = 4

Table 4 - Equality Impact Score

Likelihood of Imp			act	
Severity of		1	2	3
y of	1	1	2	3
Impact	2	2	4	6
act	3	3	6	9

Key	
Risk Index	Risk Magnitude
6 – 9	High
3 – 5	Medium
1 – 3	Low

Equality Analysis



Table 3 - Impact scores

Table 3 – Impact scores				
Column 1	Column 2	Column 3	Column 4	
PROTECTED GROUP	LIKELIHOOD OF IMPACT SCORE	SEVERITY OF IMPACT SCORE	EQUALITY IMPACT SCORE	
	Use the key below to score the likelihood of the proposed change impacting each of the protected groups, by inserting either 1, 2, or 3 against each protected group. 1 = Unlikely to impact 2 = Likely to impact 3 = Certain to impact	Use the key below to score the severity of impact of the proposed change on each of the protected groups, by inserting either 1, 2, or 3 against each protected group. 1 = Unlikely to impact 2 = Likely to impact 3 = Certain to impact	Calculate the equality impact score for each protected group by multiplying scores in column 2 by scores in column 3. Enter the results below against each protected group. Equality impact score = likelihood of impact score x severity of impact score.	
Age	1	1	1	
Disability	1	1	1	
Gender	1	1	1	
Gender reassignment	1	1	1	
Marriage / Civil Partnership	1	1	1	
Race	1	1	1	
Religion or belief	1	1	1	
Sexual Orientation	1	1	1	
Pregnancy or Maternity	1	1	1	

Equality Analysis



4.	Statutory duties
4.1	Public Sector Duties
Tick	the relevant box(es) to indicate whether the proposed change will adversely impact the Council's ability to meet any of the Public Sector Duties in the
Equa	ality Act 2010 set out below.
Adva	ancing equality of opportunity between people who belong to protected groups
Elimi	nating unlawful discrimination, harassment and victimisation
Fost	ering good relations between people who belong to protected characteristic groups
	ortant note: If the proposed change adversely impacts the Council's ability to meet any of the Public Sector Duties set out above, mitigating actions must utlined in the Action Plan in section 5 below.

5. Action Plan to mitigate negative impacts of proposed change

Important note: Describe what alternatives have been considered and/or what actions will be taken to remove or minimise any potential negative impact identified in Table 1. Attach evidence or provide link to appropriate data, reports, etc:

Table 4 – Action Plan to mitigate negative impacts

Complete this table to show any negative impacts identified for service users and/or staff from protected groups, and planned actions mitigate them.				
Protected characteristic	Negative impact	Mitigating action(s)	Action owner	Date for completion
Disability	None			
_				
Age	None			
Sex (gender)	None			
Race	None			
Sexual orientation	None			





Gender reassignment	None		
Religion or belief	None		
Pregnancy or maternity	None		
Marriage/civil partnership	None		



Equality Analysis



6. Decision on the proposed change

Decision	Definition	Conclusion - Mark 'X' below
No major change	Our analysis demonstrates that the policy is robust. The evidence shows no potential for discrimination and we have taken all opportunities to advance equality and foster good relations, subject to continuing monitoring and review. If you reach this conclusion, state your reasons and briefly outline the evidence used to support your decision. Reason: The scheme has no potential for discrimination in itself, the proposed change only seeks to revert back to a pre-covid state where council tax recovery for CTS residents was in place and would therefore be inline with all other recovery across the borough. The council will also seek the most effective recovery for residents and uses the recovery cycle decision tree to help aid that process. This means that if a resident is in arrears and a liability order is granted to recover those arrears and no arrangement has been made with the resident, then in the first instance a check for an attachable benefit is completed and an attachment to that benefit submitted. This ensures the most manageable payments are made – rather than cases going to enforcement agents where larger instalments may be asked for. If no attachable benefit is possible but the resident is working, then an attachment of earnings can be sought. And in the last instance a referral to enforcement agents would be made in the final case, all enforcement agents have welfare training and identify where welfare issues are in play and can return debts to the council if they feel it is not the right recovery process for that residents due to vulnerabilities. The enforcement agents also have help available to residents, one example is a discretionary fund that they can use to clear or part clear residents' debts where they feel there is a good case to help that resident break the cycle of debt. This is their own funds, not council provided.	X
Adjust the proposed change	We will take steps to lessen the impact of the proposed change should it adversely impact the Council's ability to meet any of the Public Sector Duties set out under section 4 above, remove barriers or better promote equality. We are going to	





Continue the proposed change	take action to ensure these opportunities are realised. If you reach this conclusion, you must outline the actions you will take in Action Plan in section 5 of the Equality Analysis form We will adopt or continue with the change, despite potential for adverse impact or opportunities to lessen the impact of discrimination, harassment or victimisation and better advance equality and foster good relations between groups through the change. However, we are not planning to implement them as we are satisfied that our project will not lead to unlawful discrimination and there are justifiable reasons to continue as planned. If you reach this conclusion, you should clearly set out the justifications for doing this and it must be in line with the duty to have due regard and how you reached this decision.	
Stop or	Our change would have adverse effects on one or more protected groups that are not justified and cannot be mitigated.	
amend the	Our proposed change must be stopped or amended.	
proposed		
change		
Will this decision be considered at a scheduled meeting? e.g. Contracts and Meeting title:		
Commissioning Board (CCB) / Cabinet		

7. Sign-Off

Officers that must approve this decision		
Equalities Lead	Name: Naseer Ahmad Position: Interim Senior Equalities Officer	Date: 25/08/2023
Director	Name: Position:	Date: